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S P E E C H

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Hon. W. W. KETCHAM

Delivered in the Senate of Pennsylvania, March 18, 1861,

*On the Bill Authorizing the Auditor General to settle the  
Accounts of the Delaware and Hudson Canal Company.*

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## DELAWARE AND HUDSON CANAL COMPANY.

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The question being on the proviso offered to the bill by Mr. CLYMER, the Senator from Berks, Mr. KETCHAM said :

Mr. Speaker : In the multitude of demands upon my time, I have had no opportunity since the consideration of this bill was suspended several days ago to prepare myself for its discussion. But as it has been some time pending, and has yet to pass the House to become a law, I will proceed with it, trusting to my recollection of facts and the fortune of the moment, for their use in its support. In the beginning, I desire it understood by the Senate that I have no personal interest in this bill. I do not, and never expect, to own a dollar of stock in this company. I am not their attorney or agent ; I sustain no relation whatever to them save that of a Senator representing their interests in common with the interests of my constituency Luzerne county. I am not certain even that I know a man who is a stockholder in the company. I called up this bill originally as I have called up many other bills, at the request of a friend, to accommodate him. I examined its merits, and became satisfied that it was proper and just, and assumed the charge of it, expecting no contest over it, and having no interest in it further than the accommodation of my friend. But I must confess I resume its consideration to-day with some feeling, and with an interest I never expected to have for its passage. Beside the merits of the bill, the position in which the company has been placed before the Senate and the State at large, requires of me that it should be fully discussed, and the character and position of the company vindicated. The Senator from Berks, either partaking of that dark-day prejudice which would have kept us dependent upon Conestoga wagons and stage coaches for transportation and travel, that would have left us a century behind all the world in everything which makes a State great and powerful—I say the Senator either partaking of this prejudice and honestly actuated by a misguided zeal against all corporations, or else operated upon by some outside influence, by some enemy of the company pursuing ulterior purposes, without reference to the merits of this bill, made an attack the other day upon the company that overwhelmed the Senate with astonishment. For the time Senators were terror stricken, and in their extremity exclaimed, “ Good Lord, deliver us from this monster ! ” With a zeal, energy and gallantry that would have done credit to St. George in his memorable contest with the dragon, he laid on and spared not ; and with the bitterness and manly indignation of one especially commissioned to brand this company with eternal ignominy, denounced them as the very embodiment of selfishness, avarice, dishonesty and oppression. He charged them with sucking up the substance of the State and cheating her out of her rights ; with accumulating vast wealth out of her generosity and indulgence, and then defrauding her in her financial extremity of the taxes justly due her, and held them up to the world with this odious sentence written on their brow—“ immensely rich and immensely mean.” This, in brief, is the character and position which the Senator assigned this company. I do not know nor can I conceive what motives could have actuated the Senator. I can hardly believe that he

himself fully realized the extravagance of his astonishing condemnation. I believe him, generally, a liberal man, though rather indiscriminate in his opposition to corporations. There are some measures which have been before this Legislature for the benefit of corporations, that I have opposed myself. And I have opposed many original Acts of incorporation. But I have no war to make against them because they are corporations. They are like men, some of them good, and some bad. They are, at last, but men associated for a common purpose which individual effort cannot accomplish. They have done too much for the State; they have redeemed too many waste places; they have cleared away too many forests and subdued too much wilderness and delivered it over to the dominion of peace, happiness, intelligence and virtue, and all the glories of civilization, for me to make war upon them. They have done too much to develop the resources of our own great State, and to place her in her present proud position, for me to make war upon them. They have given us a million of our most valuable population, and a hundred millions of our wealth, and while I tolerate no wrong in them, I cannot join in an indiscriminate raid against them. Of the beneficent influence of corporations upon this State the Delaware and Hudson Canal Company has been among the noblest examples. I have lived nearly all my life within thirty-three miles of Carbondale, the centre of the coal operations of this company. I have been everywhere in familiar intercourse with the people of this locality and surrounding country, as with those of Wayne and Pike counties, through which their railroad and canal win their way toward the Hudson. For more than twenty years Carbondale was the only market for the agricultural products of my county. Almost everybody in the country is as familiar with the operations of this company, as with those of their own town. We have watched their progress from the first blow they struck in their bold enterprise, step by step, through all their vicissitudes, sometimes experimenting, investing and losing all; sometimes trying and succeeding; sometimes in disappointment and adversity, and then again in success and prosperity; at one time disheartened, and at another elated, but never despairing, till at length they have triumphed in their present commanding position. While the country has beheld their progress it has also marked its own progress, and how much it owes to this very company for its prosperity. In 1823, when Maurice Wurtz, that model of enterprise and usefulness, that great projector and benefactor, whose memory will be cherished by north-eastern Pennsylvania as long as the rumbling of a car or the blast of a boatman's horn shall be heard among her mountains—I say when he first conceived the idea of developing the coal in that northern field, all northern Luzerne, and Wayne and Pike counties, were almost an unbroken wilderness. The company commenced their works, the canal was hewn through the rocks, and walled up in the rivers, from the Hudson to the Lackawanna. Their railroad was stretched over mountain and gorge on to Carbondale. The coal that had lain useless in the earth for ages was brought to the light and made an element of commerce to cheer and bless mankind. Carbondale began to grow up; Honesdale and numerous other towns along the line of their improvement sprung up, and the solitude of the forest gave way to the cheerfulness and animation of business. The unknown land was explored, population in pursuit of business and homes gathered here; the land was taken up and cleared; the lumberman, farmer and mechanic succeeded each other, and kept even pace with the progress of the company as they widened the circle of their operations, and grew strong. So progressed, so has grown the country, until Carbondale has become an incorporated city, and Honesdale (the county seat of Wayne county) one of the most flourishing towns in Northern Pennsylvania, built up and supported alone by the business of this company. And Northern Luzerne has become one of the most densely populated portions of the State, full of industry, enterprise, wealth and prosperity. And Wayne and Pike counties have taken rank with the most respectable counties in the State; distinguished for their business, enterprise and intelligence; with their schools at every cross road, and their villages



very valley. All this has sprung up, directly and indirectly, from the enterprise and liberality of this company. And more than all this, the country unites in its testimony to their proverbial honesty and fairness. Fortunate, indeed, is the private individual who succeeds for thirty eight years in a large business and comes off with so fair a reputation. The Senator from Berks, unable to find anything unjust, even improper, in the bill under consideration, impelled by some infatuation, assuming that at all events the company must be opposed and assailed, whether right or wrong. And to accomplish this purpose he has gone back to 1852, and in his anti-arian researches, dragged out from its dust and cobwebs the report of a committee appointed by the Legislature to examine into the affairs of the company—a matter originated and concluded eight or nine years ago—and although the company were fully vindicated by the committee, and their honesty and fairness sanctioned and affirmed by the solemnity of legislative enactment, on full investigation, yet, knowing that resurrections are at least wonderful, and that ghost stories will bear any amount of enlargement, and their chief merit consists in their startling unlikelyhood, he went back to an old legislative record, and finding there a great deal of matter, in itself plain, simple, and to every fair mind conclusive of the integrity of the company, yet, determined to find guilt, whether any were there or not, and assuming that everything that appeared in favor of the company was false, and everything against them of course true, by perversion, misinterpretation, and misrepresentation, has converted a solemn legislative sanction into just as solemn a condemnation. Let us inquire into the charges of the Senator. It is true all this is entirely irrelevant to this bill; but it has been dragged forth from its repose to libel this company, and justice requires that whatever wrong impression it has made should be corrected. And although there has already been much said of the legislation of this State in relation to the company, it is necessary to a fair understanding of the matter that it should be briefly referred to again. Maurice Wurtz, to whom I have already alluded, stimulated to a laudable emulation by the enterprise of the pioneers of the Lehigh and Schuylkill coal fields, had gone up into the wilderness of Northern Luzerne, and discovered coal there. The developments and transportation of this valuable mineral was an undertaking beyond the means of himself or any other individual. Pennsylvania capital was already largely invested in the lower coal fields, and through one disaster and another necessarily resulting from inexperience in the prosecution of an undertaking so great, and at that time so little understood, the spirit of adventure in Pennsylvania had become pretty well discouraged. Philadelphia had but little sympathy with an investment that must furnish business to New York, and find its profit chiefly in a trade with that city. So he turned his hopes to New York for the aid that he could not hope for in Philadelphia; and as a guaranty of New York capital that the Pennsylvania Legislature would meet it with that spirit of liberality and encouragement which alone could render its investment secure and its objects feasible, he came to the Legislature of his own State, and procured the following enactments:

On the 13th of March, 1823, the Legislature of the State passed an Act entitled "An Act to improve the navigation of the river Lackawaxen." (Acts, 1822-23, pages 2-84.) It consists of eighteen sections. I will not take time to refer to the provisions of this Act in detail, but content myself, for the purposes of this discussion, with presenting to the Senate in a summary, from so much of it as has been brought in question by the Senator from Berks—so much as will clearly show the franchises granted to Mr. Wurtz with the conditions upon which they were granted. Because it is upon the enjoyment of these franchises and the fulfillment of these conditions, that all controversy had arisen.

The franchises granted him were

1st. The right to make a descending or slack water navigation from the head waters of the Wallenpanpack on the West Branch of the Lackawaxen, to the mouth of the Lackawaxen.

2nd. The right to use, lease or sell the water power of the Lackawazen and of the Branch he should adopt for improvement for manufacturing purposes.

3d. The right to charge three cents per mile per ton, for every thing transported down the descending navigation, except lumber, and a cent and a half per mile for every 1,000 feet of board measure of lumber, and for every ton weight of shingles or other materials in rafts.

4th. If he should build a slack water navigation, he had the right to charge each lock  $12\frac{1}{2}$  cents per ton on all tonnage except lumber, and half that sum for every 1,000 feet of lumber and boards, ton weight of shingles or other materials in rafts.

5th. The right to receive after the first five years, fifteen per centum on the capital sum invested in the construction of the work, if these tolls shall produce nett profit enough to divide that rate, and if they should not produce nine per cent the right to raise said tolls so as to produce nine per centum per annum.

These are the grants. They were made upon the following condition: at the expiration of thirty years (in 1853) from the passage of this Act, the said Maurice Wurtz, his heirs and assigns, shall render under oath or affirmation, to the Legislature, an exact account of money expended by them in making said navigation and keeping the same in repair, and also of the amount of tolls received by them during that time, and if it shall thereupon appear that the tolls during that time have amounted to so much over six per centum per annum on the amount of moneys expended in making and keeping in repair said navigation, as will be equal to the capital sum so expended, then the Legislature may assume all the rights, liberties and franchises hereby granted, and if it shall appear that the tolls during that time have not amounted to so much above six per centum per annum on the amount of moneys so expended in making and keeping in repair said navigation, as will be equal to the capital stock so expended, then it shall be lawful for the Legislature, on payment to said Maurice Wurtz, his heirs or assigns, of the difference or deficiency, resume all the rights, liberties and franchises hereby granted, and in case of resumption the Legislature shall be bound to fulfil all and singular the obligations enjoined by this Act on Maurice Wurtz, his heirs and assigns.

With this Legislative encouragement Maurice Wurtz went to New York city, and soon awakened interest enough in his enterprise to form an association of capitalists who, with himself at their head, made application to the New York Legislature for a charter to incorporate a company to build a canal and railroad to carry the coal to market. And as an illustration of the prejudice and the difficulties he had to encounter, it may not be uninteresting to state here that before he could get the Legislature of New York to take notice of a project apparently so visionary as that of chartering a company to build a canal from the Hudson to the Delaware, to bring the "black stone" from Pennsylvania to New York city, (for fuel,) a project so wild in their estimation, that they thought him little better than a madman for entertaining it, he was forced to send a team all the way from where Carbondale now is, in Pennsylvania, to Albany, with a load of anthracite coal, and then to procure a stove and build a fire in it, to prove to them that the coal would burn, that it was fuel, and not a dead, non combustible stone. And it is said that it required several days continuance of a red hot stove, with a rousing anthracite fire, to convince them that all the heat did not come from the hickory wood originally used to kindle the fire. But they became convinced that anthracite coal was fuel and would burn, and must prove, it has proved, a vast element in the happiness and civilization of the world. On the 23d day of April, 1823, just forty-two days after the passage of the Pennsylvania Acts, the Legislature of New York passed "an Act to incorporate the President, Managers and Company of the Delaware and Hudson Canal Company." The eighth section authorizes them to construct and forever maintain a canal or slackwater navigation, from such a point on the river Delaware, in Pennsylvania, to such point on the Hudson, through any one of the counties of Orange, Sullivan and Ulster, as the corporation shall judge best. The twelfth section authorizes them to receive su-



As they think proper, provided such toll shall not exceed in the whole eight cents per ton per mile. The twenty-first section authorizes the company to purchase from Maurice Wurtz all the rights, privileges and immunities granted to him by the Legislature of Pennsylvania. Also, to purchase coal lands at the headwaters of the Lackawaxen; and also to employ their capital to the improvement of the said river Lackawaxen, in the same manner as the said Maurice Wurtz is authorized by the above Act to do; and also to engage in transporting to market coal. This Act passed 23d April, 1823, and fixed the capital stock at \$500,000, in shares of \$100 00. On the 7th April, 1824, the Legislature of New York passed an Act increasing the capital stock to \$1,500,000. On the 19th November, 1824, the Legislature of the same State gave the company banking privileges, to be exercised in the city of New York. On the 1st day of April, 1825, the Governor of Pennsylvania approved an Act supplementary to the Act of 1823. The first section provides that by and with the consent of Maurice Wurtz, his heirs and assigns, it shall be lawful for the President, managers and company of the Delaware and Hudson Canal company "to improve the navigation of the river Lackawaxen and any one of its branches, in the manner authorized and provided by an Act entitled "an Act to improve the navigation of the river Lackawaxen," passed 13th March, 1823. Under and subject to the conditions, restrictions, duties and obligations imposed upon said Maurice Wurtz, his heirs or assigns.

SEC. 2. Restricts said company from charging more than one cent and a half per ton per mile.

SEC. 5. Provides that the property, real and personal, of said company, within this State, shall at all times be liable for its debts, and subject to taxation in like manner and as like property held by an individual or corporation now is or may be.

SEC. 6. Provides that this Act shall be of no force unless said company shall certify the Governor of their acceptance of it on or before the first of July, 1825.

On April 20, 1825, the Legislature of New York, by an Act, granted the Delaware and Hudson Canal Company power to make a contract with Maurice Wurtz, his heirs and assigns, or with any other person or persons, by which the improvement of the navigation of the Lackawaxen, according to the provisions of the Act of the 13th March, 1823, passed by our Legislature, shall be secured.

On the 21st of June, 1825, the company by writing, signed by Philip Hone, President, and John Bolton, Treasurer, signified their acceptance of the Act of our General Assembly, passed 1st April, 1835. The Act of Pennsylvania of 9th of February, 1826, gave the company the right to build a canal in Pennsylvania, instead of a slackwater navigation, as provided by Act of the 13th March, 1823. On the 1st of April, 1826 a further supplement to the Act of 13th March, 1813, was passed by which it was enacted "That it shall be lawful for the President and managers of the Delaware and Hudson canal company to construct and maintain such railways and other devices as may be found necessary to provide for and facilitate the transportation of coal to the canal by them to be constructed."

These, Mr. Speaker, are the Acts of Assembly of Pennsylvania and of New York, under authority of which the Delaware and Hudson canal company exists. The Senate says that they have used and enjoyed these rights and privileges, and violated the condition upon which they were granted to them; that they have defrauded the State of every right and benefit stipulated to result to her, under the condition upon which she granted them their existence. That they have fraudulently prevented the State from assuming the works, according to the condition of the Act of 1823, and thereby deprived her of a property worth more than a million of dollars. This is one of the reasons assigned for opposing this bill. It is proposed to defeat this bill by a retribution to the Company for old delinquencies. Let us see what they are. On the 3d of April, 1851, the Legislature of this State appointed Messrs. Penniman, Harris and Walker a committee to investigate the affairs of this company, with reference to the resumption of the works, as per condition of the Act of 1823, and

to report to the next Legislature. In the performance of the duties assigned them they made a thorough examination of the affairs of the company, and in their report to the Legislature, made January 8, 1852, they ascertained that up to and including 1850, the entire cost of the works of the company, (i. e. the canal) in Pennsylvania, was

\$1,954,306 31  
707,868 67

That the receipts up to and including 1850, were

\$1,246,437 64

leaving the sum of \$1,246,437 64, as the amount which the State would have to pay for the works, should she resume them under the Act of 1823. But the Senator says this balance is not an honest exhibit. That though it may truly exhibit the actual cost and receipts, yet it is a result fraudulently produced by the company, to deter or prevent the State from a resumption of the works.

From 1829, the year when the canal was put into operation, up to 1844, both inclusive, the rate per ton per mile was one and a half cents per ton on the whole length of canal from Honesdale to the Hudson, 108 miles, and this is the maximum rate established by law in this State. From 1845 to 1850, both inclusive, the rates were different. On the Pennsylvania portion of the canal extending about twenty-five miles from Honesdale to the line of the State of New York, it was half per cent. per ton per mile and on the New York portion remained the old rate, one and a half cents per mile.

Here, says the Senator, is the villainy of the matter. Here is the incontrovertible and conclusive proof of the wholesale swindle. He can discover no reason for the reduction and difference of tolls, save to defraud the State. He cannot conceive any possible motive but dishonesty to show their works so badly in debt that the State would be deterred from the payment of the deficiency necessary to resume. If the Senator had been as familiar with the history of that part of the State, and with the operations of the company, as some others, he would have seen from day to day and from year to year the reason why that reduction was made. In the first place, up to about 1844, no coal ever passed over this canal but the coal of the company. So there was no matter what the nominal rates of their toll sheet were. They might as well have been one dollar or one mill, for they operated upon nobody and affected nobody so far as the coal trade was concerned. One and a half cents was the maximum fixed by the Pennsylvania Legislature, and as there had not been any business for toll to operate upon, and no call for alteration or modification, the legislative rates as originally adopted, were retained. As to a charge upon the company's own coal, that never was thought of nor contemplated until first mooted by the committee of investigation. The idea of the company charging themselves with toll on their own freight on their own canal, very naturally never occurred to them. If that had been contemplated, they might, if disposed, have fixed their tolls on coal at any point below the Legislative maximum they chose, and could without sacrifice have kept them so low that at the end of 30 years the State, if she became the owner of the works, would have been forced to pay their full value. As their own business up to 1844 was the only coal business of much moment on the canal, they could have done so without sacrifice.

That they kept their tolls up to the maximum until 1845, and from that time at a higher rate than the State on her own canals, shows most conclusively that their tolls were regulated without reference to any account with the State. It is sufficient of itself to preclude the idea of fraud on the commonwealth. The reason of the reduction was a compliance with the legitimate demands of business. Up to 1844 scarcely a boat load of coal other than that belonging to the company had ever passed over this canal. About this time the New York and Erie Railroad had progressed as far as Elmira, and this facility for reaching the new market of western New York awakened into life a trade in coal by individuals—some purchasing of this company and others mining their own coal in small operations by this time connected with



pany's railroad and canal by lateral roads. In compliance with the demand of the small dealers, and to encourage this diversion of coal from competition with their own in the Hudson river and New York markets, they put the tolls down on the Pennsylvania portion of the canal, running from Honesdale to the New York end, near which they formed a connection with the New York and Erie Railroad; they reduced the tolls to five mills. If you will look over the State toll sheets for that period, and for years before and after, you will find that rate still higher than the tolls, which averaged only about four mills on coal. It is well known that the business will not afford much higher rates. The tolls on the New York section were reduced, because there was no individual coal trade in that direction to demand it. And again, the principal reason that induced the company to reduce the tolls on the Pennsylvania division prevented their reduction on the New York division; that is the desire to encourage an individual coal business in the west and to discourage it eastward. I do not pretend to say to what extent this policy succeeded. I have had time to examine the statistics. But to end all question as to the motives of the company in reducing their toll on the Pennsylvania division, let actual facts speak. In 1850 the Pennsylvania coal company began to ship coal to New York from Rondout, over the Delaware and Hudson canal. They shipped that year one hundred and eleven thousand tons. What rates did they pay? Did they pay half cent on the Pennsylvania division and a cent and a half on the New York division? No, sir; they paid fifty-two and a half cents for the whole distance—one hundred and eight miles—less than a half cent per ton. Was this reduction on the New York division to cheat Pennsylvania? Again, ever since the surrender by the State of its rights to resume the work, and they have become absolutely the company's own property, the rates have steadily been reduced. Since 1850 the coal of other parties sent over this canal has amounted to from half to three eighths of a million tons a year; and, as I am informed, the tolls do not exceed three mills per mile on the whole canal. Is this to cheat Pennsylvania? How? Where is the motive?

Here is the explanation of the motives that induced the reduction of tolls on the Pennsylvania Division that should be satisfactory and conclusive to every candid mind. Here are reasons that account for it upon the legitimate principles of trade, liberal, fair and honest, all summed up in this: a compliance with the popular demand, an increase of business and an encouragement of individual enterprise calculated to lessen rather than increase competition in their own market. What more natural, fair or politic motives could have induced it. In Heaven's name is not this enough? Is not the Senator satisfied. But pray what would the State have gained if he had got this canal for nothing? If the rate had been kept up to one and a half cents per ton and no reduction of toll, still there would have been a deficiency of about six hundred thousand dollars. Will the Senator at this day advocate the policy of purchasing a fraction of twenty five miles of canal, even at \$600,000?

But he has still another fraud. He says: "By deducting the amount fixed as a basis of taxation in 1848, to wit: \$1,437,290 20 from the amount sworn to in 1851 it will appear that in three years from 1848 to 1851, inclusive, they had increased their capital stock in Pennsylvania, exclusive of all other items, the sum of \$833,377. It is possible, aye, and highly probable, sir, that this great increase of capital stock from 1848 to 1851 was made designedly, for it was then the interest of the company to swell up its stock in Pennsylvania to the highest possible figure, for this reason, mark you Senators, (and then judge of its equity) that this capital stock represented the cost of the improvements, and that this cost our State was to be charged on the great day of settlement so fast approaching! But that day with all its horrors is passed, and now when it was thought that all these things were forgotten, now, when the State has no longer a right to purchase or take these works, it is the interest of this company, which ever does equity, to reduce the value of these works; that is to come here and deny that they represent the amount of stock,



which their own treasurer, under his solemn oath, in 1851 swore they did. A what is their object in making this attempt? Nothing more and nothing less than to defraud this State of the taxes due her, and thus deprive her of the last only remnant she still retains of all that vast store of wealth which once was hers! In the *equitable* and just attempt this company is here to day asking the votes of the sworn guardians of the rights and interests of Pennsylvania!"

Here he charges another fraud, asserting as probable that the statement of investments in 1851 was falsely magnified for the purpose of deterring the State from resuming the work. It seems to have been difficult for the company to have done any business at all without becoming obnoxious to the charge of fraud. I suppose they had abandoned their business, let their works rot down and millions upon millions go to decay, and desolation spread over all that country, they might have escaped the charge. Certainly the Senator seems to think that the only thing they could honestly do. At the time of their report in 1848, they had just cleverly commenced enlarging their canal between 1847 and 1851 that enlargement was chiefly accomplished, and they expended something over half a million of dollars; and also with that enlargement of the canal there became necessary, also, a corresponding enlargement of machinery—enlargement of coal breakers and lateral roads became necessary; and between 1848 and the time at which the Committee of investigation appointed to inquire into the standing of the company, made their report here, the work had been gone through with. The Senator from Berks took neither time nor pains to explain that between the time of the report made in 1848, when the company stated that they had invested \$1,437,000 and the date of the report of investment to the Committee of the Legislature, this canal had been enlarged and its capacity nearly doubled—that the coal breakers, etc., of the company had been renewed and that about \$700,000 had been expended. Here is where the discrepancy between the two reports is explained.

Let us hear what the Legislative Committee of investigation say of this canal far back as 1852, when we all yet had the canal fever, and then we shall know how much sympathy we should have for the Senators wailing over this ditch in 1868 when all Pennsylvania is rejoicing that we have got clear of every mile of our canal and it is agreed by all men that we would have done well to have given them away and, if need be, paid somebody for taking them. The Committee say (House Journal, 1852, vol. 2, page 26): "The policy of resuming the canal must be determined by the Legislature. It should be remarked, however, that the improvement would be much less profitable in the hands of the State than it has been in the hands of the company. The two sections now form one canal, governed and directed by one set of men, which requires energy and efficiency for the management of it. In case of resumption, the State would have to appoint a set of officers for its own section, which could not fail to be expensive and troublesome. The company would still own eighty-three and a half miles of canal, and the railroad, running from Honesdale to the coal field at Carbondale and Archbald. Broken up under different management, this important outlet for the mineral resources of the State could not be so economically and prosperously conducted as it now is under one. These views are based upon the supposition that the company would continue to use the New York section of the canal and the railroad in connection with the Pennsylvania section in the ownership of the State. No certainty, however, exists that the company would continue to use the Pennsylvania section, but, on the contrary, there is every reason to conclude that the company would seek a new connecting link between its railroad and the New York section of the canal, and thereby render the Pennsylvania section entirely useless. And after going on and showing the different railroads already completed and in contemplation, they conclude by saying: "It is thus demonstrated that if the State should resume the canal, it will be useless and of no value. The tables in the report speak for themselves. The large profits which the company has made have been realized from the sale of coal, and not from any business in which the State could embark

So much for this canal in the hands of the State. If the State could have reaped it without the cost of a dollar, it would have been, as all her own canals have been, a curse to her, and long before this day have been given away. A wonderful fortune this State suffered in not buying this fragment of a canal for half a million and give it away in six years. A terrible fraud surely upon the State to deprive her of such a luxury!

So much for the fraud of a million!

Again, the Senator arraigns this company under the charge of unfairly withholding from the State the corporation tax attempted to be levied upon it, under the Act of 1840, from 1841 to 1848, both inclusive, and amounting to \$84,148 70. This, indeed, a large sum of money, and at that day of the State's embarrassment would, without doubt, have been a very important item of relief. He says the company was rich and abundantly able to pay, and it was thought in equity she should pay something to the exhausted treasury of the State, and he fixes up this amount as the amount which he thinks the company should have paid. Well, it is very easy to say that somebody is rich, and they should do this and they should do that, and to fix upon the amount which they should do. But, the question is, how much did this company owe the State, and what did they not pay that was due from them to the State?

By the Act of 1840 the Legislature of Pennsylvania laid a tax on the capital stock of all banks, companies and institutions incorporated by or in pursuance of the law of this Commonwealth. Under this law the Auditor General settled an account against this company for taxes for the years 1841 to 1847 inclusive, and fixed a balance due the State at \$67,591 32, and the interest on same \$16,557 38, altogether \$84,148 70, the amount above mentioned. The company appealed from the decision of the accounting officers of the State to the Supreme Court. Under the decision of Chief Justice Gibson, who delivered the opinion of the court, it was held that although this company had costly improvements in this State erected under the license granted to Maurice Wurtz in 1823, and by the 5th section of the supplementary Act of April 1, 1825, "their property real and personal within this State, shall at all times be liable for their debts and subject to taxation in like manner as the property held by an individual or corporation now is or may be; yet, that the transfer of this license to them did not make them a corporation under our law, and therefore they were not liable to taxation under the Act of 1840. This was the final adjudication of the highest judicial authority of the State—the decision of the Supreme Court that the company did not owe a dollar of this enormous amount to the State. So much for withholding her dues from the State. It is enough for a company to pay promptly what it owes; when this is done none have a right to complain.

In looking over the speech of the Senator, it would seem that he had taken it for granted that the chief object and the paramount ambition of this company was to evade the payment of their debts, and to defraud the public Treasury, and that we were doing the State service and only justice by treating them as outlaws and visiting the vengeance of the Legislature upon them whenever opportunity may offer.—There is nothing on their part to warrant any such assumption. There has been no time in which they have refused to pay their legal dues to the Commonwealth. He says the company are unwilling to deal equitably with the State and should expect equity from her. What is the ground of this complaint? They refused to pay taxes from 1841 to 1848, which the Supreme Court declared they were not liable to pay. While other companies paid taxes for which they may have been liable, this company did the same thing, and only refused to pay what they were not liable to pay. I do not know that there is anything so equitable in the payment of what is neither legally nor equitably due. I do not know that the poorest farmers down in Bucks county ever volunteered to pay taxes which they were not bound to pay.—Taxes have always been regarded as odious and oppressive. There is no people on earth who have not, so far as they could do honestly, avoided their payment. But



whether they are liable or not, the idea seems to be that they ought to have been able, and that now is the time to punish them for escaping so long. Hence the bill, and the opposition to this bill. Hence the proviso that the Senator says he desires adopted as preliminary to voting down the bill. Of course if this proviso is adopted the friends of the bill must vote it down. For with the proviso, instead of securing justice for the company, it must oppress them with such burdens as no company in the Commonwealth have ever borne. Let us examine this proviso :

*Provided*, That the President and Treasurer of the Delaware and Hudson Canal Company shall, within thirty days from the passage of this Act and annually hereafter, on or before the first Monday of November in each and every year, report to the Auditor General of this Commonwealth, under oath or affirmation of said President and Treasurer the cost of all the works of said company within this State and the amount so reported shall be subject to taxation as capital stock, in the same manner and at the same rate, as the stock of companies incorporated by the laws of this State is subject. And it shall be the duty of said company upon the declaration of any dividend hereafter, to cause their Treasurer to retain out of such dividend and pay into the Treasury of this Commonwealth the amount of State tax to which such portions of their capital stock may be liable."

The proposition contained in this proviso is to convert every dollar of investment which the company have made in this State in their works into capital stock. It is to convert all the money they have invested in the original construction, repairs, alterations and renewals of their works from a section of canal down to an Irishman's pick or shovel ; it is to convert the account current of the company from the beginning to this day into capital stock and tax it as such. It is unfair, unjust and unequal. It is taxing this company upon different principles and by a different rule from that by which any other corporation in the State is taxed. There is not another company of all their multitude and variety in this State that is taxed by this rule. Is the Pennsylvania Central Railroad company taxed on its investment? What is its investment? It is its stocks, paid in and funded and unfunded debt. That which has gone to construct and equip and work the road. No man will pretend that this company is taxed upon the debts it owes, upon the bonds it issues, or upon its floating debt.

In the exuberance of taxes in this State, burdened as it is with a greater amount and variety than any State we know, the ingenuity and fertility of the taxing brain of the State has not yet ventured beyond taxing the stock of this company. They are paying now a corporation tax on about \$13,000,000, and they have about thirty times this amount invested in the road. Again, there is the Reading Railroad company. They have in their road an investment of about \$25,000,000 twelve millions in stock, and the balance in bonds and floating debt. And yet with all this investment of about \$25,000,000, they are taxed with a corporation tax only on the stock equal to hardly half the investment. And we may go on to the end of the chapter and we will find that on an average the corporations of the State do not pay a corporation tax on over fifty per cent. of their investments.

And this is enough ; this is their full share of the burdens of the State. But besides this they pay all the local taxes on their real and personal property at the same rate as individual property-holders. They are paying a corporation tax to the State for their privileges and franchises in a higher proportionate valuation than the real and personal property of the Commonwealth, to say nothing of the bonuses paid for charters and the uncertainty of their investments. The burdensome taxes of this State have prevented millions of capital from coming into it, and driven untold millions abroad for investment, and kept the State a century behind her true position in the march onward to the high destiny nature has assigned to her.

In 1848 there was an Act of Assembly passed by this Legislature requiring the company to report to the Legislature the amount of their investment in this State. The same Act of Assembly required that thereafter the company should pay a tax



amount of stock. At the time of their investment they reported that the cost of their works in the State of Pennsylvania was \$1,437,000. This amount the Legislature fixed as the basis of taxation, and declared that upon such amount the company should thereafter be taxed, and upon that amount they have been taxed from day to this, the company paying their taxes promptly and punctually. If you compare the other corporations of this Commonwealth and their amount of investment, then the proportionate amount of stock upon which they are taxed in this Commonwealth, you will find, sir, that this much abused Delaware and Hudson Canal company is paying much more than her proportion of taxes—that she is paying to the State a corporation stock tax on \$1,437,000, and the total of her investment in the State of Pennsylvania does not exceed \$2,600,000. She is paying a corporation stock tax upon more than half of her investment in this State, and you cannot find another corporation in the Commonwealth which is paying more liberally.

But it is said this company is rich and is declaring enormous dividends, and therefore should pay any tax and submit to any imposition without complaint. I admit that for a few years this company did declare liberal dividends; but taking the number of years they have been in operation, from the beginning to the present, they have not yet realized over seven per cent. on their investment, including the profits of a bank they carried on for twenty years under a New York charter. They have made seven per cent. for themselves, and while they have done this, they have enriched the hundred per cent., the principal investment upon which the seven per cent. has been made, through the community, blessing every department of life over a greater part of three counties of the Commonwealth. But why single out this company, this pioneer in the development of the resources of the State? Is it an offence to be vigilant, enterprising, energetic and successful? Is it an offence that we were among the first that brought development and prosperity into the Northern part of the State? Is it an offence that this company, by a long, hard struggle and nearly paying for it, have attained an important position among the great enterprises of the world? If it be a crime that they have blessed the State of Pennsylvania with prosperity, and they are to be punished for it, why then it may be just to exact upon them this taxation which no other company bears.

There may be such a thing as avarice and oppression overleaping itself. While the corporations of the State are prosperous, the country prospers and the coffers of the State are full, but break down or cripple the corporations, and you destroy all the elements of well managed (associate) capital, and well directed enterprise, energy and industry. This company is contributing largely to the support of a large portion of the population of the State, and has increased the taxable valuation of property millions upon millions, and has paid into the State Treasury hundreds upon hundreds of thousands. But load it down with insupportable burdens; cripple its energy, destroy all motives for a continuance of its efforts, break it down, and your income direct from the company is at an end; the value of property in all that quarter of the State degenerates, and your taxes upon real and personal property are cut and desolation succeeds to thrift and prosperity.

But I shall consume no more time on this proviso. Believing that this Senate is disposed to do justice and deal fairly with all the companies and people of the State, I submit this question to the Senate, reserving what I have to say on the merits of the bill.

Mr. Speaker, the Senate having very justly voted down the proviso, I propose now to speak briefly at the merits of the bill, and although in the beginning of the discussion I stated the circumstances of its origin, and the object proposed to be accomplished by it, yet, as several days have elapsed since then, it may not be improper to repeat the principal points of that statement. In the year 1848, an Act of Assembly was passed by the Legislature of this State, by which, among other things, the Delaware and Hudson Canal company were called upon to make a statement to the Commonwealth, under oath, of the amount, nature and value of property held by them

in the State of Pennsylvania; and by the same Act a provision was made for taxing this property as the investment of said company in the State. They reported, according to the requirement, a detailed statement of their property, with its value. This was accepted, and a tax imposed upon it as so much capital stock, bringing it under the general law taxing corporation stocks in the State? But the Auditor General of the State, under his construction of the Act, required of this company that they should not only pay the taxes on the amount set forth in that original statement, but that they should make a full statement, covering not only the property in the original report, but also whatever additional property they might have acquired thereafter, and of the change in the nature and value of the same from year to year. In compliance with the request of the Auditor General, they made the required statements; but under a protest, from time to time, declaring that he had no right to demand such statements, that there was no authority for any other report than that fixed in the Act of 1848, and claiming that by that Act of Assembly the basis of taxation was limited and fixed to the amount contained in the original report made in pursuance of it; and reserving to themselves all rights to adjustment in a future settlement. They continued from the year 1848 until 1857 to make these annual statements under protest, and they paid into the Treasury each year the amount of tax assessed on the statement so made. During this time they overpaid to the Commonwealth about \$81,000. These reports, besides the property reported in the original statement, and which alone should have been reported, covered all the expenditures of money for repairs, alterations and enlargement of the canal, railroads and coal works, the manufacture of cars, purchase and replacing of stationary engines, &c., &c., covering the endless details of the account current of the expenditures of a coal and transportation company in a large business, and a considerable amount of real estate taxes was not required for carrying on the business of the company, nor connected with its legitimate operations; but held outside of and not needed for the purposes of the company. Here was a manifest error against the company, both in making the report and paying the money, which they were not bound to pay, and which the State had no authority to demand. On the 14th of May, 1858, the company settled with the Auditor General, and asked that this surplus money paid to the Commonwealth on these erroneous statements should be allowed to their credit, on their account current with the State. But the Auditor General refused to comply with such request, saying that he had no authority for so doing. From this decision the company appealed to the Court of Common Pleas of Dauphin county. The Court sustained the Auditor General. They then went to the Supreme Court. The Supreme Court reversed the Court below, saying that all the company were liable to pay taxes on the property stated in the original schedule rendered under the Act of 1848, that all the excess which had been paid was an overpayment to which the State was entitled.

The case went back to the Court of Common Pleas and was tried over. But the Court while admitting the principle as settled by the Supreme Court, that the Act of 1848 had fixed the amount of the original report of the company under that Act as the only basis upon which they were liable to be taxed, yet held that as the overpayment had been made under a mistake in law, through a misconception of the rights of the company, they could not legally recover it back. The proposition of this bill is to authorize the Auditor General to settle the accounts of this company and to allow them as a credit on their account current, whatever amount they have overpaid the State, up to the time of the settlement with the Auditor General from which they appealed. I am aware that we are here for aid against the existing law, as interpreted by a very respectable tribunal, and I am aware that that interpretation of the law makes the case *prima facie* against us. But I propose briefly to examine the decision of the Court of Common Pleas of Dauphin county, and I think it will become apparent to every fair mind that we have not only equity with us, but that the law also, if not with us, is at least very doubtfully against us, and for

pose of a full understanding, I will quote the points of the charge, with a brief of the argument of the Court. They say:

It is conceded in the present trial that all the taxes due by the Company (the Delaware and Hudson Canal Company) have been paid, but it claims and shows that it has overpaid to the amount of \$81,282 92. Can it recover them back. It must be conceded that this money was paid and received under a mutual mistake of the law. These positions have been assumed by the defendant's (Canal Company) counsel on some or either of which it claims a right to recover.

First—The money having been paid by mistake, when nothing was legally due, should not be retained in *good conscience*.

Second—That the payment was on an open running account, and therefore the balance overpaid must be refunded; and then the payment was made under protest.

We will examine each in its order. A clear distinction is taken in numerous cases between payments to private individuals and that of taxes to public officers. It is held in the borough of Allentown *vs.* Sayer, 8 Harris, 421, that taxes paid by mistake could not be taken back from the borough. Judge Houston says in *Commissioners vs. Dobbins*, 7 Watts, 514, that when a party continues to pay taxes for a series of years, when he might have redress by appeal, there are many objections to recovering them back. In *Taylor vs. The Board of Health*, 7 Casey, 73, it is held that when an unconstitutional tax was collected, if not paid under protest it could not be recovered back. The City of Philadelphia *vs.* Cooke fully recognizes the principle that money paid under a mistake of law cannot be recovered back. The reason we therefore hold to be invalid.

Although no formal settlement was ever made of the accounts of this corporation at the Department between the years 1848 and 1858, from which last the present appeal was taken, yet the party paying sent its half yearly statement of the amount conceded on both sides to be due, and regularly paid it over; no more ever could or could be claimed at the Treasury, provided that the return as to the value of property or amount invested was correct. No formal settlement, it is said, is made by the Auditor General and State Treasurer, except when a dispute arises, there is neglect to make payment; we, therefore, cannot consider this a mere payment on account from time to time, but as a regular half yearly liquidation of balances. It was so considered at the time by both the parties paying and receiving, and no subsequent dispute between other officers can throw it open, unless those on the part of the Government afterwards discovered or believed that a mistake existed. A mistake, action or omission on the part of State officers can injuriously affect the Commonwealth, but even the most solemn settlements may be revised under the Act of 1846, to increase the balance due.

If the protest which regularly accompanied these half yearly payments had been directed against the increased taxation, it would have precisely met the present case, and given a right of recovery, but it was confined to an entirely different object.—These protests are exact copies from the same original, and commencing in the year 1848, soon after the first payment, and accompanying each remittance, down to the year 1857, are directed against the Act of 1840, which first imposes a tax on this corporation. It contends that by the terms of its charter the capital stock is not taxable at all, and protests against the validity of the third section of the Act of 1848, which makes the protest under such protest, to wit: a denial of the validity of that Act, and the right of the State to impose any tax under it. What shows clearly that the protest applies to that alone, and has no reference to the increased taxation is, that the first letter was written in 1848, when there had been no increase—was continued through 1849 and 1850, and even afterwards. The protest should be clear, definite and directly pointed against the objectionable tax in order to be available; one couched in uncertain language, and aimed at a different subject, rather tends to mislead than to guard the party receiving against error. There was no coercion in the



present case, no protest, and the moneys voluntarily paid into the Treasury can be recovered back.

"The sum of \$1,804 48, paid twice into the treasury on account of the company land, cannot be retained with a good conscience, and must be refunded. The jury will therefore certify that balance in favor of the defendant,

"Both parties took an exception to the charge. The jury rendered a verdict for the defendants for \$1,804 48."

I have examined all the cases referred to by the court upon which they based their decision in this case, and while I admit their validity, and that the doctrines laid down in them are unquestionably sound, I think the court fell into a great error in their application to this case. While the principles laid down in them are proper and soundly applied to the questions raised in the cases themselves no fair and full application can give them scope enough to cover this case. It is true they all go to establish the doctrine that money paid under mistake (of law) cannot be recovered back. But the cases themselves limit the application of this doctrine to two cases.

First, when money is paid to an individual under a mistake of legal rights, as for instance when a man pays another a debt upon which the statute of limitation has run, or when an administrator without a refunding receipt has paid a creditor of an estate his debt in full when the assets were only sufficient to pay a pro rata. He is though in the latter instances it may bear hard upon the administrator, yet the fact that the debt is due and unpaid, and that the creditor is justly entitled to the payment of his debt in full, in fairness and equity sustains the principles. In both cases a debt is due, and the creditor is entitled to it. But it is conceded that the money overpaid by this company was not due. The State never had any legal right to it, and therefore cannot claim the benefit of this doctrine.

Secondly, the case is where money is paid under mistake to public officers. Here the doctrine is again limited in its application, and the ground upon which the decisions go, is not that there is any justice in it, but the inconvenience, if not the impracticability of repayment, and every case wherein the doctrine is laid down, is a case deciding questions arising out of the payment of municipal taxes, and it is distinctly and expressly placed upon the peculiar reasons existing in the nature of the practical operations of the municipal tax system, and is by no means enunciated as a principle of general application. But in this case, the reasons do not exist, and the principle cannot, by any fair interpretation, apply. There is, indeed, a very wide difference in the mode of raising municipal taxes, and the collection of corporate stock taxes by the Commonwealth. These two classes of taxes are levied, collected and received in a mode very different, and attended with very different incidents. In the one case assessors, collectors, receivers and treasurers are elected by law, and auditors are appointed to settle their accounts. Their accounts are closed and concluded at certain stated periods, and in most cases a portion of the very money collected is allowed them in compensation for their services. In these cases it is manifestly a matter of necessity that there should be no refunding of over pay; at least it is sound public policy. For here re-opening and re-settling of accounts, and refunding of moneys, after settlement made, after bonds cancelled, securities discharged and after a partial or entire distribution of the money to its appropriate purpose which is generally the case as fast as it is raised, could not fail to be attended with interminable difficulty, disturbance and litigation, and in many cases would be utterly impracticable. These are the reasons upon which this class of cases turns, and in reference to the matter in question in these cases, the reasons are sound and conclusive. But no such reasons exist in the case before us. There is no such machinery used for the collection of these stock taxes. The companies under oath assess the taxes themselves, and pay them directly to the State. They make a simple, direct report of the amount on which they are taxable, at a certain rate, and pay the amount the report calls for to the State Treasurer. There are no intervening assessors, collectors, receivers and auditors, each to be settled with and to retain portion

to the money collected for services. There are no amounts levied and measured to any particular purposes, and to be specifically appropriated to those particular purposes, and exhausted by them as fast as appropriated. There are no final and conclusive settlements; no receipts in full given. The accounts are uniformly left open. The court in this case said: "No formal settlement is ever made by the Auditor General and State Treasurer, except where a dispute arises, or there is a neglect to make the payment." Again, the Court took exceptions to the protest under which these payments were made. They declared the protest insufficient by reason of its vagueness, or that it did not cover the subject matter of dispute. It was general, going to the whole taxes claimed by the Commonwealth, and reserved all rights to the Company. The less is contained in the greater, and while it may have covered more than was necessary, it certainly, in reserving *all rights*, covered these over-payments, and was the only protest naturally to be expected from any prudent source, unless under the instruction of a lawyer, guided by some arbitrary specific decision. Technicalities should be laid aside here, and broader principles should settle the questions arising out of the dealings of the State, with her largest and most vital interests. We hear much of "broad State policy" in these times, but it seems quibbles and technicalities have yet their day in the Courts. There let them remain; let them not enter here, where it is our higher duty to mould and shape the destiny and character of a great Commonwealth. So much for the law of the case. Now let us look at the equities of this question for a moment. If, then, there is no formal settlement, and no closing up of the accounts, can any harm be done by stating the accounts between the Commonwealth and this company, and allowing them a credit for the money which they have overpaid. Had the accounts been closed and balanced, there might or there might not, according to circumstances, be difficulty in opening them again. But as there never has been any formal or conclusive settlement, and the accounts with the Company have never been closed, what injury can result from settling the account? If the State were to be put in any worse position than she would have been if this over payment had not been made, there would be reason against the bill. But it is impossible that the State can in any way suffer any injury by the passage of this bill. She will lose nothing of her own, but will simply do right, do justice, just what she demands from all her citizens. The company ask for no refunding of money, but simply that the amount proved on trial to have been overpaid may be allowed them on their account current to their credit.

In every case of a mistake against the State, she demands and enforces the correction of the errors. The court say in this very case, "no action, mistake or omission on the part of State officers, can injuriously affect the Commonwealth, but even the most solemn settlement may be revised under the Act of 1846, to increase the balance due. Now here, sir, we do not ask the revision of a final settlement. We simply ask that a settlement may be made to correct a mistake. Upon what principles of equity or fairness can the Commonwealth set up one rule for herself and another for her subjects—that when an error has been made against herself she will enforce its correction! But when the mistake is against the citizen, there shall be no remedy. Shall this great State proclaim to her citizens that she has adopted the motto that "might makes right," and because she has the power she will avail herself of all advantages, fair and unfair, against her own subjects? Whenever illegally or erroneously she has got possession of the property of any of her people shall she spurn their appeals to her justice, and tell them her power is for their oppression, and not for their preservation? Shall she turn miser, and in her avarice and rapacity become a scourge and a scourge to her citizens by absorbing their substance and paralyzing their energies? I trust not. Let not her fair fame be tarnished by any such unholy procedure. Rather let her stand nobly forth, in all the majesty of a great State, long in the love and affection of her people, and let her perpetuate their devotion and bind them more firmly and cordially to her interests and her glory, in grateful return for her justice, her equity, her generosity and maternal care for all her children.